PILED SUPERIOR COURT OF GUAM

CIVILLE & TANG, PLLC

330 HERNAN CORTEZ AVENUE, SUITE 200

HAGÅTÑA, GUAM 96910

TELEPHONE: (671) 472-8869/69 FACSIMILE: (671) 477-2511

Attorneys for Petitioner

Port Transportation, Stevedore, Terminal Employees

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BY:_____

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PORT TRANSPORTATION, STEVEDORE, AND TERMINAL EMPLOYEES,) SPECIAL PROCEEDING) CASE NO. SP0164-15
Petitioners,) (Civil Service Grievance) Appeal Case No. 13-GRE-11)
vs.)
GUAM CIVIL SERVICE COMMISSION,	SUMMONS
Respondent,	SUMMONS RECEIVED IN West - Pares General Manager's Office Well Port Authority of Guam Port Authority
and	Port Authority of adding
PORT AUTHORITY OF GUAM,)
Real Party in Interest.	<u> </u>

TO: PORT AUTHORITY OF GUAM

YOU ARE HEREBY SUMMONED and required to serve upon Civille & Tang, PLLC, attorneys for Petitioner, whose address is Suite 200, 330 Hernan Cortez Avenue, Hagåtña, Guam 96910, an answer to the Petition for Judicial Review which is herewith served upon you, within sixty (60) days after service of this Summons upon you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the Petition for Judicial Review.

> DANIELLE T. ROSETE, Clerk Superior Court of Guam

NOV 0 5 2015	NOV 0 5 2015	Antonio J. Gruz
		Deputy Clerk

CIVILLE & TANG, PLLC

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Attorneys for Petitioner

Port Transportation, Stevedore, Terminal Employees

SUPERIOR COURT OF GUAM

2015 NOV -5 PM 3: 31

CLERK OF COURT

BY:_____

IN THE SUPERIOR COURT OF GUAM

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Petitioners,) (Civil Service Grievance) Appeal Case No. 13-GRE-11)
vs.)
GUAM CIVIL SERVICE COMMISSION,) SUMMONS
Respondent,	
and	(A)
PORT AUTHORITY OF GUAM,)
Real Party in Interest.	- 6 NOV 0 6 2015 W

TO: **CIVIL SERVICE COMMISSION**

YOU ARE HEREBY SUMMONED and required to serve upon Civille & Tang, PLLC, attorneys for Petitioner, whose address is Suite 200, 330 Hernan Cortez Avenue, Hagåtña, Guam 96910, an answer to the Petition for Judicial Review which is herewith served upon you, within sixty (60) days after service of this Summons upon you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the Petition for Judicial Review.

> DANIELLE T. ROSETE, Clerk **Superior Court of Guam**

Dated:	NOV 0 5 2015	Bv:	Antonio J. Cruz	
		,	Deputy Clerk	

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CIVILLE & TANG, PLLC

330 HERNAN CORTEZ AVENUE, SUITE

HAGATNA, GUAM 96910

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Attorneys for Petitioner

Port Transportation, Stevedore, Terminal Employees

IN THE SUPERIOR COURT OF GUAM

PORT TRANSPORTATION, STEVEDORE, AND TERMINAL EMPLOYEES,)	SPECIAL PROCEEDING CASE NO. SPSP_0164-15 (Civil Service Grievance
Petitioners,)	Appeal Case No. 13-GRE-11)
vs.)	
GUAM CIVIL SERVICE COMMISSION,)	SUMMONS
Respondent,)	
and)	
PORT AUTHORITY OF GUAM,)	
Real Party in Interest.) —	

TO: CIVIL SERVICE COMMISSION

YOU ARE HEREBY SUMMONED and required to serve upon Civille & Tang, PLLC, attorneys for Petitioner, whose address is Suite 200, 330 Hernan Cortez Avenue, Hagåtña, Guam 96910, an answer to the Petition for Judicial Review which is herewith served upon you, within sixty (60) days after service of this Summons upon you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the Petition for Judicial Review.

> DANIELLE T. ROSETE, Clerk Superior Court of Guam

Dated:	NOV 0 5 2015	By:	Antonio J. Cruz	
		, —	Deputy Clerk	

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CLERK OF COURT

IN THE SUPERIOR COURT OF GUAM

PORT TRANSPORTATION, STEVEDORE, AND) SPECIAL PROCEEDING CASE NO. SP0164-15
TERMINAL EMPLOYEES)
) (Civil Service Grievance Appeal Case No. 13-GRE-14)
Plaintiff (s)	
VS) AFFIDAVIT OF:
) (\rightarrow SERVICE
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Respondent,	Date Received: November 6, 2015
and	Date Received: November 6, 2015
PORT AUTHORITY OF GUAM	1
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Real Party in Interest	T) TEBNIE
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(X) PETITION FOR JUDICIAL REVIEW (X) EXHIBIT "A"	(V) EXHIBIT "B"
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IN THE SUPERIOR COURT OF GUAM

PORT TRANSPORTATION, STEVEDORE, AND TERMINAL EMPLOYEES) SPECIAL PROCEEDING CASE NO. <u>SP0164-15</u>
) (Civil Service Grievance Appeal Case No. 13-GRE-11)
Plaintiff (s))
VS) AFFIDAVIT OF:
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Respondent,	
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	Hearing Date: <u>60 days after service</u>
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BY:_____

Attorneys for Petitioner

CIVILLE & TANG, PLLC

HAGÅTÑA, GUAM 96910

FACSIMILE: (671) 477-2511

TELEPHONE: (671) 472-8869/69

Port Transportation, Stevedore, Terminal Employees

IN THE SUPERIOR COURT OF GUAM

PORT TRANSPORTATION,) SPECIAL PROCEEDING
STEVEDORE, AND TERMINAL) CASE NO. SPSP0164-15
EMPLOYEES,	
Petitioners,) (Civil Service Grievance) Appeal Case No. 13-GRE-11)
vs.	,)
CLIAN CONTRACTOR CONTRACTOR)
GUAM CIVIL SERVICE COMMISSION,	PETITION FOR JUDICIAL REVIEW
Respondent,))
and	,)
PORT AUTHORITY OF GUAM,)))
Real Party in Interest.	

I. INTRODUCTION

Petitioners, the Transportation, Stevedore, and Terminal employees (collectively "Stevedores") of the Port Authority of Guam, seek judicial review of the Decision and Judgment issued by the Guam Civil Service Commission in the above grievance appeal on October 6, 2015, and allege as follows:

II. **JURISDICTION AND PARTIES**

1. This Court has jurisdiction over this matter pursuant to 7 G.C.A. §§ 3105, 5 G.C.A. §9240, and 4 G.C.A. § 4406.



- 2. Petitioners were at all times during the events giving rise to the grounds for their grievance that are mentioned herein classified employees of the Government of Guam, and have been at all those times relevant employees of the Port Authority of Guam.
- 3. Respondent Guam Civil Service Commission ("CSC") is an instrumentality of the Government of Guam.
- 4. Respondent Port Authority of Guam ("PAG") is an autonomous agency of the Government of Guam.

III. PROCEDURAL HISTORY AND JUDGMENT OF THE CIVIL SERVICE COMMISSION

- 5. On July 8, 2013 the Stevedores initiated a Step I grievance stating that the PAG was in violation of Payroll Policy 04-88.
- 6. The Stevedores grieved that the PAG, pursuant to Payroll Policy 04-88, owed the Stevedores overtime for each hour of work a Stevedore worked beyond 8 hours in a given work day.
- 7. PAG management responded that the Federal Fair Labor Standard Act requirement that workers be paid overtime for work in excess of forty (40) hours a week was incorporated into Public Law (PL) 30-43, and as a result of that Public law, the requirements of Payroll Policy 04-88 were abrogated.
- 8. Pursuant to PAG grievance procedures, the Stevedores' grievance progressed to Step IV of the grievance process when the grievance appeal was received by the Civil Service Commission ("CSC") on August 20, 2013. The matter was remanded back to the PAG to establish grievance review board findings. The matter eventually returned to the CSC.
- 9. On September 23, 2014, the CSC held a Grievance Hearing, and deliberated the matter on that day. The CSC Board members concluded that "the Fair Labor Standard Act has been established way back and it does trump the local law...." Transcript of Grievance Hearing, 13-GRE-

- 11, September 23, 2014, 44:20-22. A true and correct copy of the relevant excerpts of the Transcript of Grievance Hearing, 13-GRE-11, September 23, 2014 is attached as Exhibit "A" to this Petition.
- 10. The CSC Board members, in unanimously finding for the PAG, also concluded that "...looking at the law itself, the law, it seems like they trumped the policy." Transcript of Grievance Hearing, 13-GRE-11, September 23, 2014, 48:17-18.
- 11. The CSC issued a written Decision and Judgment ("Judgment") on October 6, 2015. A true and correct copy of the October 6, 2015 Decision and Judgment is attached as Exhibit "B" to this Petition.
- 12. The CSC determined that the applicable law governing overtime compensation for the Stevedores only allows for overtime if "The employee renders service in excess of forty (40) straight time hours per workweek" or "The employee renders service on the employee's scheduled day off and there has been no change, but mutual consent or by due prior notice, in the work schedule. "Judgment, 2.
- 13. The CSC determined that the Stevedores were not entitled to receive overtime because the "Employees did not render services in excess of forty (40) straight time hours during the work week in question." Judgment, 2.

IV. JUDICIAL REVIEW: WHAT IS THE APPLICABLE POLICY OVERNING THE ACCRUAL AND PAYMENT OF OVERTIME WAGES TO THE STEVEDORES?

- 14. Plaintiffs reallege and reincorporate paragraphs 1 through 13.
- 15. The conclusion by the CSC about overtime not being due to the Stevedores was in error, as the applicable payroll policy of the PAG does indeed mandate that the Stevedores are due overtime.
- 16. Port Authority of Guam procedures regarding overtime are governed and formed by the laws of Guam, PAG rules and regulations, and official PAG payroll policy pronouncements.
 - 17. Port Authority of Guam procedures and policies regarding overtime are provided

and published to the PAG employees, including the Stevedores.

- 18. The regulations of the PAG are creations of public law.
- 19. The policies of the PAG are created under the authority conferred on the PAG by public law.
- 20. PAG Rules and Regulations implemented by PL 30-43 define the workday as "a regularly recurring period of eight consecutive hours exclusive of lunch hour." PL 30-43, p. 178.
- 21. PAG Rules and Regulations implemented by PL 30-43 mandate that "the workweek need not coincide with the calendar week. It may begin any day of the week and any hour of the day, but it must in each case, be established in advance. The workweek may be changed, but only if the change is intended to be permanent and is not made to evade overtime requirements or policies." PL 30-43, p. 77; PAG rules and regulations §8.0001(A).
- PAG Rules and Regulations implemented by PL 30-43 mandate that "the schedule of workweek for shift workers shall be prepared and prominently posted at least two (2) weeks in advance so that the employees affected will be informed. Such schedules shall not be less than two (2) weeks and shall not be changed, except for good cause and provided affected employees are given at least 24 hours prior notice. Whenever possible, work schedules should permit an employee to enjoy a holiday on the day it is observed." PL 30-43, p. 78; PAG rules and regulations §8.004(A).
- 23. The PAG has never repealed or otherwise abrogated PAG Policy memorandum 04-88.
- 24. The Guam Legislature has never repealed or otherwise abrogated PAG Policy memorandum 04-88.
 - 25. PAG Policy memorandum 04-88 remains in force and legal effect at the PAG.
- 26. PAG Policy memorandum 04-88 is to be read in concert with, as opposed to in conflict with, PL 30-43.

- 27. PAG Policy memorandum 04-88 was written to be a specific policy defining how wages are accrued at the PAG, and is more specific than PL 30-43 in establishing wage accrual policy.
- 28. The PAG management, as recently as December 13, 2013, has affirmed that "we are guided by established payroll procedures in the submission of time sheets, overtime request forms, leave sharing and leave forms (reference payroll procedures 04-88, page 7, VIII)."
- 29. It was in error for the CSC to not allow into the record the December 13, 2013 PAG memorandum confirming the continued effective status of PAG Policy memorandum 04-88.
- 30. The PAG Tariff structure shows that the standard stevedore workday is 8 hours, and that overtime is accrued and owed for work beyond 8 hours in a single day.
- 31. It was in error for the CSC to not allow into the record the PAG Tariff showing that the standard stevedore workday is 8 hours, and that overtime is accrued and owed for work beyond 8 hours in a single day.
- 32. PAG Policy memorandum 04-88 requires that "in the event there are no vessels in port, the employee's workday shall consist of eight (8) hours, normally 0800-100 hours in order to complete the scheduled forty (40) hour workweek."
- 33. PAG Policy memorandum 04-88 requires that overtime should be paid for "authorized and approved hours of work performed in excess of eight (8) hours in a day or in excess of forty (40) hours in a workweek to which employees are entitled for payment."
- 34. PAG Policy memorandum 04-88 requires that "Payment of overtime work shall be at a rate of one and one half times the employee's basic rate of pay."
- 35. PAG Policy memorandum 04-88 requires that "any overtime hours not paid an employee within fifteen (15) working days after the request for payment is submitted shall earn interest at a rate of ten percent (10%) per annum."

- 36. PAG Policy memorandum 04-88 requires that "if an employee is called back to work to perform unscheduled overtime work, callback overtime payment of at least two (2) hours will be granted whether or not work is performed."
- 37. PAG Policy memorandum 04-88 requires that employees who have work assignments cancelled prior to the commencement of work shall be compensated for the cancellation of work.
- 38. PAG rules and regulations direct that plaintiffs shall be provided with shift work consisting of eight (8) hour work days over five (5) consecutive days.
- 39. PAG rules and regulations direct that plaintiffs shall not have their schedules changed or otherwise adjusted if the purpose of the change or adjustment is to avoid the payment of overtime to the plaintiffs.
- 40. On November 13, 2012 the Stevedores, through their collective bargaining representative, executed a completed Collective Bargaining Agreement with the PAG.
- 41. The PAG, through its Acting General Manager, executed the agreement on November 5, 2012.
- 42. The Collective Bargaining Agreement is a negotiated and enforceable agreement that binds the PAG to its terms.
- 43. The Collective Bargaining Agreement establishes a standard 8 hour workday spanning five days in a week.

WHEREFORE, Petitioners pray that:

1. The Decision and Judgment of the CSC issued October 6, 2015, holding that the Stevedores are not entitled to overtime for having worked more than 8 hours in a particular day be set aside and reversed;

- 2. The Court makes a determination that PAG Policy memorandum 04-88 is in effect and was not abrogated or otherwise repealed by PL 30-43;
- 3. The matter be remanded back to the CSC for further proceedings not inconsistent with the determinations of this court;
- 4. The matter be remanded back to the CSC for a determination of the overtime due to the Stevedores, including interest and benefit contributions;
 - 5. The Stevedores be awarded their attorney's fees and costs on appeal; and
 - 6. For such other relief as the Court deems appropriate.

Respectfully submitted this 5th day of November, 2015.

CIVILLE & TANG, PLLC

By: JOSHUA D. WALSH

Attorneys for Petitioner Cynthia Johnson

Exhibit "A"

I GOBIETNON GUAHAN

CIVIL SERVICE COMMISSION BOARD OF COMMISSIONERS MEETING

Grievance Hearing on Port Transportation
Stevedore Terminal

Vs.

The Port Authority of Guam,

Case Number 13-GRE 11.

September 23, 2014

ORIGINAL

PREPARED BY:

GEORGE B. CASTRO

DEPO RESOURCES

#49 Anacoco Lane, Nimitz Hill Estates

Piti, Guam 96915

Tel: (671)688-DEPO • Fax: (671)472-3094

nobody else that's going to do it except 1 So, we 2 3 CHAIRMAN: Well, that's good. That's -4 MS. TUNCAP: Well, if 5 you have an outlet, I mean, there's a way out of here. 6 You can just resign. I mean, you know, if you're 7 8 unhappy. But don't let go because you have 9 families, right? EMPLOYEE: Of course. 10 MS. TUNCAP: But really, management, 11 management is doing the right thing for their 12 13 point of view, for their operation. Secondary employees, my friend, believe that. Because 14 I've been through the mills myself. So, sorry. 15 CHAIRMAN: Commissioner Pangelinan? 16 MS. PANGELINAN: Mr. Chair, I think the 17 bottom line here I see is that these employees 18 were used to getting paid overtime for working 19 beyond the eight-hour per day. Well, the Fair 20 Labor Standard Act has been established 21 22 back and it does trump the local law; but I 23 quess sometimes it's hard to accept so spoiled -- I I 24 When we're mean came The Airport was a -- where I 25 bottom up, okay?

DEPO RESOURCES
George B. Castro
Court Reporter
Tel.(671)688-DEPO * Fax(671)472-3094

So, Commissioners, just 1 because everything I'm saying, I move to ratify the 2 recommendation. 3 grievance with your Commissioner Hongyee? 4 5 MS. HONGYEE: I agree too. You know, I 6 worked for a non-profit agency and we practiced that, the 40-hour workweek and you have to work 7 8 straight time 40 hours before you get overtime. been something that we practice. It's 9 nothing new to us. And that I believe is the 10 So, yeah, I agree with the chair. 11 law. CHAIRMAN: Commissioner Leon Guerrero? 12 LEON **GUERRERO:** 13 MR. Thank you, The thing about it is the tariff 14 Chairman. actually, you know, they charged the ship to 15 the tariff and continued over eight hours and 16 17 stuff. But looking at the law itself, the law, it seems like they trumped the policy. And I 18 19 only look at the law, the employee renders service in excess of 40 straight time hours per 20 workweek and it's consistent with 21 the grievance. So, I have to go ahead with 22 23 management. CHAIRMAN: Commissioner Tuncap? 24 25 MS. TUNCAP: Management.

DEPO RESOURCES George B. Castro Court Reporter Tel.(671)688-DEPO * Fax(671)472-3094

REPORTER'S CERTIFICATE

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George B. Castro, Court Reporter, do I, hereby certify the foregoing 49 pages to be a true and correct transcript οf the audio recording provided to me in the within-entitled and numbered case at the time and place as set forth herein.

Ι do hereby certify that thereafter transcript was prepared by me or under mvsupervision.

further certify that I am not a direct relative, employee, attorney or counsel of any of the parties, nor a direct relative or employee of such attorney or counsel, and that I am not directly or indirectly interested in the matters in controversy.

In testimony whereof, I have hereunto 29th my hand and seal of Court this October, 2015.

George B. Castro

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DEPO RESOURCES George B. Castro **Court Reporter**

Tel.(671)688-DEPO * Fax(671)472-3094

Exhibit "B"

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BEFORE THE GUAM CIVIL SERVICE COMMISSION

BOARD OF COMMISSIONERS



IN THE MATTER OF:

PORT TRANSPORTATION, STEVEDORE, TERMINAL

VS.

Employee,

PORT AUTHORITY OF GUAM,

Management.

GRIEVANCE APPEAL CASE NO. 13-GRE-11

DECISION AND JUDGMENT

This matter came before the Civil Service Commission on September 23, 2014, on Employees Port Transportation, Stevedore Terminal's (collectively "Employees") Grievance

Present for Management, Port Authority of Guam was its General Manager, Joanne Brown and its counsel of record Michael F. Phillips, Esq. Also present were Employees, Port Transportation, Stevefore Terminal's and their lay representative Daniel Del Priore.

JURISDICTION

The Commission has jurisdiction over these matters pursuant to the Organic Act of Guam, Title 4 of the Guam Code Annotated §4401 et. seq. and the Port Authority of Guam's Personnel Rules and Regulations.

FINDINGS OF FACT

Employees of the Port Authority of Guam's Port Transportation, Stevedore and 1. Terminal divisions did not render any services to their employer, the Port Authority of Guam on

25

LOURDES HONGVEE Commissioner

EDITH C. PANGELINAN Commissioner